

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

ACDA-19 OIC-04 EB-11 NIC-01 DRC-01 /138 W

----- 070256

O R 081915Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 8627

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION USUN NEW YORK

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 16223

E.O. 11652: GDS

TAGS: PGOV, WB, GW, GE, UN

SUBJECT: GDR PROTEST OF FRG REPRESENTATION OF BERLIN
IN IMCO

REF: A. STATE 219626; B. BONN 16066; C. BONN 15415

SUMMARY: IN NOVEMBER 8 BONN GROUP MEETING US REP
MADE STRONG PRESENTATION BASED ON REFTEL A FOR THREE
POWER RESPONSE WHICH WOULD BE MADE DURING IMCO MEETING
OPENING NOVEMBER 12 IN LONDON TO GDR ASSERTIONS IN
NOTE TO UN SECGEN (REFTEL C). FRG REP SUPPORTED US MOVE
AND AFTER MUCH DEBATE FRENCH AND UK REPS FINALLY AGREED
TO TRY TO GET TELEPHONIC INSTRUCTIONS FROM CAPITALS
PERMITTING THEM TO MOVE AHEAD ALONG LINES US POSITION.
END SUMMARY.

1. US REP MADE STRONG CASE BASED PRINCIPALLY REFTEL A
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FOR ALLIED RESPONSE TO GDR CONTENTIONS THAT FRG

REPRESENTATION OF INTERESTS WSB IN IMCO HAS NO LEGAL EFFECT (SEE REFTEL C). US REP URGED THAT ALLIES QUICKLY AGREE ON TEXT FOR SUBMISSION TO CAPITALS FOR POSSIBLE USE DURING IMCO MEETING OPENING NOVEMBER 12 IN LONDON WITH SIMULTANEOUS PASSING TO UN SEC GEN IN NEW YORK. US REP NOTED THAT GDR ASSERTIONS WERE A MATTER OF PRINCIPLE WHICH THE ALLIES COULD NOT IGNORE, THAT FAILURE TO REPLY COULD RESULT IN WEAKENING OF ALLIED LEGAL POSITION AND COULD LEAVE UNFORTUNATE IMPRESSION THAT IT WAS UP TO THE FRG AND GDR TO WORK OUT FOR THEMSELVES IMPLEMENTATION OF THE QA. RESPONDING TO A COMMENT BY UK REP (CROMARTIE), US REP SAID IT WAS UNFORTUNATE THAT REPLY MAY BE SEEN AS POLITICIZATION OF UN TECHNICAL AGENCY, BUT GDR HAD RAISED ISSUE IN THAT FORUM. ALLIES COULD NOT ALWAYS HAVE CHOICE OF WHERE AND HOW TO MAKE REPLIES ON SUCH A BASIC MATTER OF PRINCIPLE. US WAS CONCERNED AT VARIOUS SOVIET AND GDR DEMARCHES AND PROTESTS, US REP CONTINUED, AND A STRONG ALLIED REPLY CONCEIVABLY MIGHT MAKE THEM THINK VERY CAREFULLY BEFORE CONTINUING THIS PRACTICE.

2. CROMARTIE SAID THAT HIS INSTRUCTIONS PERMITTED NOTHING MORE THAN AGREEING ON DEFENSIVE SPEAKING PAPER FOR POSSIBLE USE BY ALLIED REPS IN THE IMCO MEETING (SEE REFTEL B). HE URGED ALLIED RESERVATION OF POSITION ON BASIS THAT ALLIES COULD MAKE RESPONSE TO GDR POINTS AT ANY TIME IN FUTURE, AND COULD SERIOUSLY CONSIDER DOING SO IF FRG REPLY ENGENDERED REBUTTALS FROM THE OTHER SIDE. FRENCH REP (PAYE) SAID THAT PARIS WAS THINKING ALONG SAME LINES AS LONDON, BELIEVING THAT RESPONSE BY ALLIES NOW COULD "TRIGGER ESCALATION" BY THE SOVIETS. FURTHER, HE NOTED, ALLIED SILENCE NOW COULD BE SEEN AS ACCEPTANCE OF POINTS FRG WOULD MAKE IN ITS NOTE.

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INFO OCT-01 IO-14 ISO-00 EURE-00 USIE-00 ACDA-19 EB-11

NIC-01 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 16223

3. FRG REP (KASTRUP) SAID THE FRG STRONGLY FAVORS THE US POSITION AND THANKS THE US FOR THE ARGUMENTS MADE FAVORING IMMEDIATE ALLIED RESPONSE. HE SAID THE FRG WAS DISAPPOINTED WITH UK AND FRENCH IN THIS MATTER, WHICH WAS A MATTER OF PRINCIPLE IF ONLY THE FRG WERE TO REPLY, HE CONTINUED, THE IMPRESSION WOULD BE LEFT THAT IT WAS UP TO THE TWO GERMAN STATES TO MAKE STATEMENTS ON THE QA.

4. THE US REP THEN ASKED FRENCH AND UK REPS IF THEY WOULD BE WILLING TO TELEPHONE THEIR CAPITALS AND TRY TO OBTAIN INSTRUCTIONS ALONG LINES OF US POSITION. FRENCH REP EXPRESSED READY WILLINGNESS, INDICATING HE SAW MERIT IN US POSITION. UK REP WAS SOMEWHAT RELUCTANT, EMPHASIZING TIME FACTOR AND DIFFICULTY OF REACHING AGREED TEXT HERE AND IN CAPITALS BEFORE OPENING OF IMCO MEETING NOVEMBER 12. FRG REP SAID BONN WAS DETERMINED TO GO AHEAD IN ANY EVENT, AND WOULD MOVE ON CONFIDENTIAL

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OWN PRIOR TO IMCO OPENING IF ALLIES DECIDED NOT TO MAKE WRITTEN REPLY.
COMMENT: FRENCH AND UK REPS WILL GET BACK IN TOUCH WITH US AND FRG ASAP ON RESULTS OF APPROACH TO CAPITALS. MEETING HAS TENTATIVELY BEEN SET FOR TOMORROW MORNING TO WRAP UP AGREED TEXTS FOR FORWARDING TO AUTHORITIES IF LONDON AND PARIS GIVE GREEN LIGHT. IN MEANTIME, WE HAVE ALREADY BEGUN DISCUSSION OF DRAFT WE TABLED IN BONN GROUP AS WELL AS DISCUSSION OF DRAFT OF FRG RESPONSE AND OF DEFENSIVE TALKING PAPER MENTIONED ABOVE.

HILLENBRAND

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